The Marquette County Board of Commissioners met as a Committee of the Whole on Tuesday, April 29, 1997 at 6:00 p.m. in Room 231 of the Henry A. Skewis Annex, Marquette, Michigan.

Chairperson Corkin called the Meeting to order. Present: Comm. Angeli, Comm. Bergdahl, Comm. Joseph, Comm. Rapport, Comm. Roberts, Comm. Seppanen, Comm. Tuominen, and Comm. Corkin. Absent and excused: Comm. Arsenault and Comm. Cihak.

It was moved by Comm. Seppanen, seconded by Comm. Rapport, and unanimously carried by voice vote that the minutes of the Committee of the Whole meeting held on April 8, 1997 be approved.

Chairperson Corkin opened the meeting for public comment. None was forthcoming.

It was moved by Comm. Joseph, seconded by Comm. Roberts and unanimously carried by voice vote that the agenda be approved with the following late additions: Item 15) KI Sawyer EDA Preapplication, Item 16) Railroad Spur for Sawyer Lumber Company, and Item 17) Six County Employment Alliance Resolution regarding the Work Force Development System in Michigan.

It was moved by Comm. Roberts, seconded by Comm. Seppanen and unanimously carried by voice vote that Claims and Accounts for the period April 4, 1997, through April 24, 1997 in the amount of $3,845,842.53 be approved.

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The Committee considered the Professional Engineering Services Agreement for the Passenger Terminal design at KI Sawyer with URS Greiner. Steve Powers, County Administrator, explained that the contract amount is for $197,500 of which the Marquette County share is $9,875 and will be funded from Passenger Facility Charges. The design of the terminal is the most significant project in the timeline for moving the airport. The total construction costs for the terminal is estimated to be $3.2 million of which $735,000 will come from the FAA, the State Bureau of Aeronautics will pay $140,000, the Federal EDA Grant will pay $1.7 million, and the Passenger Facility Charges the remaining $617,000.

Administrator Powers pointed out that the amount of General Fund revenue required to operate the Sawyer Airport will be $398,000. This compares well to the current cost of $350,000. He recommends the County Board authorize Chairperson Corkin to sign the agreement with URS Greiner, Inc.

Hal Pawley, Airport Manager, was also present to answer questions. No General Aviation will be located in the new terminal for security reasons. They will have a separate building. Also, the terminal building will have a flat roof so that the snow will blow off.

It was moved by Comm. Rapport, seconded by Comm. Roberts, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board authorize the Chairperson to sign the agreement with URS Greiner, Inc.

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The Committee considered a memo from Michael Zorza, Emergency Program Manager, regarding the EMS Training Grant Agreement between the U.P. EMS Corporation and Marquette County EMS Medical Control Authority. The Grant Program will provide up to $3,000 of funding assistance for the Emergency Medical Technician Course that is currently underway. The EMS Medical Control Authority has agreed to accept the grant assistance for the local EMS training course, however, the grant must also be approved by the Marquette County Board of Commissioners.

The Agreement requires no budget amendment in that the training expenses and reimbursement were approved in the 1997 EMS Medical Control Authority Program budget. The Grant has received administrative and legal review.

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It was moved by Comm. Tuominen, seconded by Comm. Joseph, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board approve of the contract for the EMS Training Program Grant Agreement between the U.P. EMS Corporation and the Marquette County EMS Medical Control Authority.

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The Committee considered a recommendation from Steve Powers, County Administrator, regarding the COPS Universal Hiring Grant. On February 5, 1997 Sheriff Lovelace provided the County Board with his Strategic Plan for the grant. The Board requested a review and analysis of the grant's program and budget impacts. The grant must be used to increase the number of law enforcement officers interacting with the community and encourage the development of innovative programs to permit the community to assist law enforcement agencies in the prevention of crime. The grant will fund up to 15 positions for three years, however, operating capital costs are the local government's responsibility.

Administrator Powers recommendations are to: Accept funding for four positions, three road patrol officers and a community services coordinator. Fill the fourth position after funding for the local share is determined. Also, schedule meetings with the tribal chairman, or appropriate contact, County Board representatives, and the Sheriff to discuss multi-year cooperation and commitments between the tribes and Marquette County for funding, to enhance existing services. Continue discussions with the Air Force Base Conversion Authority regarding changes in caretaker requirements. Provide caretaker resource protection if it is advantageous to provide services off base.

Commissioners expressed concerns about gaming dollars being dedicated to one department and if these funds would be available in the future. Also, increasing the number of road patrol officers will increase the work load for other County departments which must be taken into consideration. Commissioners hope that there will be a greater commitment from other municipalities in Marquette County for cooperative efforts for law enforcement.

Chairperson Corkin noted that Administrator Powers has made a responsible recommendation but it requires more work with the communities. He pointed out that former Civil Counsel determined the tribes can designate who is to receive gaming funds. He also noted nine retirements are possible in the Sheriff's Department in the near future.

It was moved by Comm. Roberts, seconded by Comm. Bergdahl, and carried by voice vote 7 Ayes (Comm. Roberts, Bergdahl, Joseph, Rapport, Seppanen, Tuominen and Corkin) to 1 Nay (Comm. Angeli), that the Committee of the Whole recommend the County Board accept the COPS Grant funding for four positions.

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The Committee considered a memo from James F. Sodergren, County Treasurer, regarding a Tax Tribunal Judgment in the case of Great Lakes Gas vs. Wells and Ewing Townships. The judgment provides that Great Lakes Gas is entitled to a refund in the amount of $168,787.25 of which the County portion is $33,041.98. The judgment requires that the refund of money be paid within 20 days from the date of judgment which should be May 1, 1997.

Treasurer Sodergren is recommending an amendment to the 1997 budget to provide an amount of $33,041.98 to be transferred from the Tax Delinquent Revolving Fund to the General Fund to cover the County portion of the refund

It was moved by Comm. Seppanen, seconded by Comm. Rapport, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board approve the transfer of $33,041.98 from the Tax Delinquent Revolving Fund to the General Fund as recommended.

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The Committee considered a memo from Al Feldhauser, Planner, Resource Management Department, regarding two Forsyth Township Zoning Amendments. The County of Marquette has been notified by Forsyth Township of two proposed changes in the Township's zoning map. The Township Rural Zoning Act requires that all property owners within 300 feet of the proposed rezoning be given notice by the Township of a hearing at which the amendment will be discussed. Any comments in favor or opposition should be presented at that meeting. In both zoning cases the County owns properties adjacent to the sites.

Staff has provided analysis of both proposals and the recommendation that the County's best interest would be served by opposing both rezonings because of their potential impact on the use of County forest property as well as future land use conflicts with present and future homeowners.

The first proposed amendment would change the zoning from Open Space (OS) to Residential-Two (R-2). This property is practically surrounded by County forest which is managed for forest products and recreation, the goals of which are consistent with the current open space designation. Introduction of residential use to this to this area can cause problems from a land use conflict prospective as well as from a safety standpoint for people and resources.

Proposal 2 would amend the zoning of 40 acres currently Open Space (OS) to Recreation Resource Production (RRP). The ten acre minimum parcel size in the RRP will limit development to only four units which reduces the potential threat to County forest that completely surrounds the parcel, however, as in the previous proposal, the County forest units which are adjacent to the property are also managed by clear cutting which could result in land use conflict with potential homeowners.

It was moved by Comm. Rapport, seconded by Comm. Roberts, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board concur with the recommendation of Planning Staff and oppose the Forsyth Township Zoning Amendments.

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The Committee considered a invitation from Circuit Court Judged Edward A. Quinnell and Probate Judge Michael J. Anderegg for County Board participation in the implementation of a Family Division of the Circuit Court. The Michigan Supreme Court entered Administrative Order 1997-1 on February 25, 1997 which contained some of the requirements of the plan. Each County is to develop a plan by July 1, 1997 for implementation by January 1, 1998. Judge Anderegg, Judge Weber, and Judge Quinnell are involved in developing a preliminary version of the required plan. Public Act 388 of 1996 represents the most sweeping change in the Michigan judicial structure since the establishment of District Court in 1963. Many of the changes will also significantly affect the daily operations in the Offices of the County Clerk and the what is now the Juvenile Division of Probate Court.

For example, plans shall address all specific elements of administrative structures, such as coordination of staff, clarification of supervisory responsibilities, facilities management, and the budget process. Plans shall clearly define the process for filing Court documents. Plans shall designate a central access point, applicable to all counties, to provide the public and Bar with information regarding access to Courts and Court related activities, such as where to file documents, how records are stored, and how records are accessed. Plans shall address the need for local training to be provided to Family Division Staff, including cross training of staff.

It may be desirable to have two committees working at the same time on related but distinct problems: One committee could be working on the physical aspects of record keeping, filings, computer connections between geographically separate offices, etc., while another committee may be looking at personnel issues. In these areas Judge Quinnell and Judge Anderegg would appreciate County Board help. They would like not fewer than two Commissioners designated to serve in a liaison/consultant/informational capacity. As soon as the Commissioners are appointed and there is a tentative formulation of a plan, meetings will be established involving the Commissioners, Court Staff, and Administrative Staff.

It was moved by Comm. Joseph, seconded by Comm. Tuominen, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board appoint Comm. Angeli, Comm. Roberts, and Administrator Powers to the Committees to assist in the implementation of the Family Division of Circuit Court.

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The Committee considered a memo from Randell Girard, Human Resources Director, regarding a request from County Retirees seeking adoption of the MERS Benefit E Program.

It was moved by Comm. Seppanen, seconded by Comm. Bergdahl and unanimously carried by voice vote that the request be referred to the Administrator for inclusion in the annual budget process.

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The Committee considered an Advertising Agreement with the Rockford Map Publishers through the Marquette County 4-H Council. Rockford Map Publishers, Inc. prints the Land Atlas and Plat Book for Marquette County every three years. The 1998 Advertising Agreement provides that the County Board will receive 20 Plat Books in return for purchasing a one page advertisement for $950 inside the front cover.

It was moved by Comm. Bergdahl, seconded by Comm. Seppanen, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board approve of the Advertising Agreement with Rockford Map Publishers, Inc. for the 1998 Plat Book.

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The Committee considered two resolutions from the Marquette County Commission on Aging. One resolution addresses managed care - long term care. The Marquette County Commission on Aging is in opposition to the implementation of managed care as proposed by the State of Michigan through its Department of Community Health to be administered by corporate, private sector entities with an incentive to reduce the quality and quantity of care to the frail elderly.

The second resolution addresses single points of access. The Marquette County Commission on Aging opposes the adoption of a single point of access or similar Medicaid waiver based model of service delivery. The State of Michigan Office of Services to the Aging proposes that funds be diverted to focus exclusively on the extremely frail elderly utilizing a Medicaid Waiver or similar model but does not recognize the important prevention functions that traditional service providers perform by preventing and delaying individuals from transition to the frail status.

Comm. Tuominen, County Board Designee to the Commission on Aging, pointed out that the State proposals will cause loss of services for seniors and cuts in funding. He urged the County Board to adopt the resolutions in support of the Marquette County Commission on Aging.

It was moved by Comm. Tuominen, seconded by Comm. Joseph, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board adopt similar resolutions in support of the Marquette County Commission on Aging.

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The Committee considered a EDA Preapplication for proposed KI Sawyer major expenditures. Steve Powers, County Administrator, explained that the County Board asked the EDC and County Staff to prepare the 1997 EDA Grant Application for KI Sawyer. Jay Scherbenske, EDC Director, brought together a working group of Resource Management Staff, KI Sawyer Staff, CUPPAD, Road Commission, and Airport to prepare a priority list. This list was then reviewed by the EDC Board and the KI Sawyer Development Committee and is now before the Committee of the Whole. Administrator Powers recommended that the list be submitted to the Economic Development Administration for their review and subsequent invitation for Marquette County to prepare the actual Grant Application.

The expenditures list includes $2.5 million in airport improvements including passenger terminal construction, airfield grading, aviation fuel storage, installation of lighting, and general aviation ramp. The remaining $2.35 million for other needed improvements include platting and surveying, marketing, and the Airport in Negaunee Township Phase I Reuse. The total proposed grant is for $4,855,000.

It was moved by Comm. Bergdahl, seconded by Comm. Joseph, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board approve the KI Sawyer Major Expenditures List and forward the list to the EDA for preapplication.

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The Committee considered a memo from Al Feldhauser, Planner, Resource Management Department, regarding the Sawyer Lumber Company rail spur. There is currently an effort underway to make ready the rail system at Sawyer as a transportation component in reuse efforts. Interest has been shown by several tenants or potential tenants in using the rails for various businesses. The Sawyer Lumber Company has a definite need for rail access. In addition to returning their existing rails to service (which haven't been used for eight to ten years) a new "spur" directly serving buildings at Sawyer Lumber Property needs to be built. A committee comprised of representatives of Sawyer Lumber, Marquette County, CUPPAD, MDOT, and the Wisconsin Central Railroad have been collaborating in an effort to make this happen.

Mr. Feldhauser pointed out that the project needs funding. CUPPAD is in the process of submitting a grant request to the MDOT Freight Services and Safety Division that will cover half the cost for the new rail spur, Sawyer Lumber Company will pay the balance. The proposal does not include any County dollars, however, a letter of County support for the railroad enhancement project is needed.

It was moved by Comm. Roberts, seconded by Comm. Rapport, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board send a letter of support to the MDOT Freight Services and Safety Division on behalf of the Sawyer Lumber Company Rail Spur Grant Application.

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The Committee considered a resolution supporting the Six County Employment Alliance Administrative Board in their efforts to get the Michigan Association of Counties to develop, consider, and adopt a formal policy and platform regarding the work force development system in Michigan, similar to the policy adopted by the National Association of Counties, which emphasizes the importance of local government's roll in selection of entities to administer local programs.

Chairperson Corkin pointed out that the State of Michigan wants to take over the delivery of work force development services even though counties have all the liability. It is important that the local governments have significant decision making authority in determining how local work force development programs are administered.

It was moved by Comm. Tuominen, seconded by Comm. Roberts, and unanimously carried by voice vote, that the Committee of the Whole recommend the County Board adopt a resolution similar to the Six County Employment Alliance Administrative Board and send it to the Michigan Association of Counties for their support.

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Chairperson Corkin opened the meeting for public comment.

Patty Stevens, KI Sawyer Development Consultant, spoke in regards to Item 15) EDA Preapplication List. She noted the cost of the surveying is estimated to be about $1.4 million, however, has heard there may be a shortfall and all surveying funds may not be available. She suggests that she be given an opportunity to review the Grant Application regarding the survey because it may be possible to offset some of the surveying costs through investors who might be interested in copies of the survey. Ms. Stevens also requested that she receive copies of the minutes, agendas, and notices of the KI Sawyer Economic Development Committee.

Chairperson Corkin directed Ms. Stevens to request copies of the minutes and agendas from Tom Rumora and the next meeting of the KI Sawyer Economic Development Committee is scheduled for Monday, May 5th, at 6:00 P.M. at the KI Sawyer Development Department Conference Room #417.

COMMISSIONER COMMENTS, STAFF COMMENTS, AND ANNOUNCEMENTS

County Administrator, Steve Powers, announced that Tom Rumora has accepted the position of KI Sawyer Director and is now a County employee.

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Administrator Powers distributed an outline of the questions asked by citizens at the April 26, 1997 Strategic Planning Session. Staff will be providing answers to all questions in approximately two weeks. He further noted that a millage election is not necessary. As was mentioned earlier in the meeting, the additional cost to run the airport at KI Sawyer will be about $48,000 a year and not the $2 or $3 million that has been rumored.

Administrator Powers announced that the Airport Lease will be on the County Board Agenda next Tuesday. It was not quite ready for tonight's meeting and Administrator Powers would prefer that the information be included in the Commissioner's packet rather than be a late addition. The Lease document is very thick so a summary report will be in the Board Packet along with comments from Civil Counsel and the Risk Management Specialist.

Comm. Roberts, in regards to strategic planning, noted there was an article in the USA Today Newspaper about in the year 2000 when computers will not be able to distinguish between the year 1900 and the year 2000. He believed that if square zeros were used for the 21st Century the problem could be solved. Comm. Roberts also read the following quote:

> "A community succeeds not because of it is big or because it is long established. It succeeds because there are people in it who live it, sleep it, eat it, and build future plans for it."

Chairperson Corkin declared a brief recess at 7:05 P.M.

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RECESS

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The Committee of the Whole came back into open session at 7:15 P.M. to continue the Strategic Planning Session.

Rita Hodgins, Strategic Planning Facilitator, congratulated the County Board and other Staff members that were present on Saturday's session. Saturday was a very nice day, however, these individuals gave up their day to attend and help develop a mission statement and a number of goals to be further pursued by Marquette County.

Administrator Steve Powers distributed a summary of the Strategic Planning Session held on Saturday, April 26th, which include its mission statement, a vision for Marquette County, six goal statements, and citizen input.

Rita Hodgins facilitated a discussion amongst Commissioners and County Staff Members and citizens present regarding the materials distributed. Those participating in the Strategic Planning Session included Ron Koshorek, Karen Lamora, Michael Lovelace, Gary Yoder, Jay Scherbenske, Hal Pawley, James Sodergren, Gary Walker, Randell Girard, Patty Stevens, Randall Johnson, Mike Zorza, Joseph Van Oosterhout, Bruce Belisle, Girard Markey, Pat Manley, Brent Nault, Tom Rumora, Bob Menard, Glen Spindler, Rudy Kemppainen, Bruce Mahler, Chuck Prusi, Steve Powers, and Dave Roberts.

Rita Hodgins recommended that each department utilize a similar process to establish goals for their departments. The next step for the County Board Strategic Planning is for Committees to meet to develop strategic actions for each of the goal statements. A Marquette County Strategic Planning Committee Structure was established as follows:

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Goal Statement: Use traditional and new technologies to keep our residents informed.

Greg Seppanen Brent Nault Mike Lovelace Randy Johnson
Cyndi Beaudry

Goal Statement: Preserve and enhance the quality of life in Marquette County.

Mike Zorza Pat Manley Ron Koshorek Randy Girard
Gary Walker Jim Sodergren Karlyn Rapport

Goal Statement: Partner with local units of government toward solutions.

Ken Tuominen Gerry Corkin Mike Lovelace Joe VanOosterhout
Chuck Bergdahl

Goal Statement: Controlled economic development that encompasses the entire county and provides for family sustaining employment and quality of life.

Tom Rumora Paul Arsenault Karlyn Rapport Gary Walker
Jay Scherbenske Ron Koshorek

Goal Statement: Support investment from state and federal sources for Marquette County roads.

Nick Joseph Jim Cihak Pat Farrell Mike Lovelace
Pat Manley Greg Seppanen Jim Alderton

Goal Statement: Efficiently carry out all state mandated programs with a balanced budget and as many of the local established mandates as feasible.

Steve Powers Gerry Corkin Paul Arsenault Dave Roberts
Gary Yoder Jerry Markey Randy Johnson

Goal Statement: Better utilize our human resources through improved use of technology.

Nick Joseph Brent Nault Jim Cihak Randy Girard
Cyndi Beaudry

There being no further business, the meeting was adjourned at 8:47 P.M.

Respectfully Submitted,

David J. Roberts
Marquette County Clerk

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MARQUETTE COUNTY BOARD OF COMMISSIONERS
COMMITTEE OF THE WHOLE
Tuesday, April 29, 1997, 6:00 P.M.
Room 231, Henry A. Skewis Annex, Marquette, MI 49855

1. ROLL CALL.
2. APPROVAL OF THE MINUTES OF THE COMMITTEE OF THE WHOLE MEETING HELD ON APRIL 8, 1997.
3. PUBLIC COMMENT.
4. APPROVAL OF THE AGENDA.
5. Review of Claims and Accounts.
6. Contract Award for Terminal Design with URS Greiner.
7. EMS Training Program Grant Agreement with U.P. EMS Corporation.
8. COPS Grant Information.
9. Tax Judgment in Great Lakes Gas vs. Wells and Ewing Townships.
10. Forsyth Township Zoning Amendments.
11. Implementation of the Family Division of the Circuit Court.
12. Municipal Retirees Retirement System Benefit Program E.
13. Plat Book Advertising Agreement through Marquette County 4-H Council.
14. Commission on Aging Resolutions regarding Managed Care and Single Points of Access.

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19. **STRATEGIC PLANNING SESSION. (APPROXIMATELY 7:00 P.M.)**

20. PUBLIC COMMENT.
21. ANNOUNCEMENTS.
22. ADJOURNMENT.

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