November 4, 1981

The Marquette County Board of Commissioners met on November 4, 1981 at 7:00 p.m. in the Commissioners Room of the Courthouse Annex.

Chairperson Farrell opened the meeting, roll was called and all commissioners were present.

Salute to the Flag was given followed by the Pledge of Allegiance.

It was moved by Comm. Racine, supported by Comm. Villeneuve and carried that the minutes of the October 13, 1981 and October 21, 1981 meetings of the county board be approved and accepted.

Chairperson Farrell opened the meeting for public comment, none was forthcoming and the public comment section was closed.

The agenda was approved by the general consensus of the county board.

Chairperson Farrell opened the public hearing on the Peninsula Beverage Co, EDC project plan. Attorney Stephen Adamini was present to answer questions on the project. No person from the public sector chose to speak for or against the project. Chairperson Farrell closed the public hearing. It was moved by Comm. Leone, supported by Comm. Judici and unanimously carried on a roll call vote that the project plan be accepted and the resolution adopted.

John Rohde, supervisor of Ewing Township was present to speak to the county board regarding the condition of roads in Ewing Township. The township residents are very dissatisfied with the type of crushed rock placed on the roads. It is mine rock, the red dust in dry weather and the slipperiness in wet weather have caused many problems. The citizens of the township feel that clean crushed gravel should have been used. The township had paid one-half the cost of the job. Reino Niemala, a resident of Ewing Township was present along with 20 or more citizens of Ewing township to present a petition on this same subject. Chairperson Farrell and Chief Civil Counsel advised the residents of Ewing Township that the Road Commission is a separate entity and as such, make their own decisions. After discussion, it was moved by Comm. Carlson, supported by Comm. Cheatham and carried that an inquiry be sent to the Road Commission regarding the use of this type of gravel and if it is their policy to use this on all roads.

It was moved by Comm. LaPin, supported by Comm. LaMere and carried that this matter of Ewing township roads be referred to the Intergovernmental Relations Committee for follow-up. It was suggested that the road commission representatives meet with the Committee of the Whole after the first of next year regarding this matter.

Frank Nelson of Marquette was present and suggested that the County look into the establishing of a county-wide TV cable franchise. He stated that costs are much less in Wisconsin and they receive more channels. Different units of government in Marquette County have franchises that expire in different years and until all franchises can expire on the same date it would be impossible to accomplish county-wide TV franchise, stated Comm. Carlson. It was moved by Comm. Racine, supported by Comm. Villeneuve and carried that this matter be referred to the Intergovernmental Relations Committee for recommendation to the county board.

A communication from Representative D.J. Jacobetti regarding the Public Service Commission being elected, not appointed, was read. He stated it would take a referendum of the voters of the entire state to amend the constitution in order to accomplish this. He is introducing HB-5119, that would require that at least one member of the Public Service Commission be a UP resident. The communication was placed on file.
A communication from the Marquette Transit Authority concerning a meeting between the MTA and the County in regard to contracting for the operation of the County Incentive System, was read. It was moved by Comm. Lowe, supported by Comm. Leone and carried, that a committee be set up, consisting of the Controller, Chief Civil Counsel, a member of the Planning Staff that is knowledgeable of transportation, and the Chairperson of the Intergovernmental Relations Committee, to meet with the MTA and report back to the county board.

A communication from the Marquette County Township Association, concerning questions they have regarding solid waste disposal systems for Marquette County and the financing and operation of the plan, was read and placed on file. It was suggested that the MCTA contact the Planning Commission to find out what their recommendations would be on the two systems they are suggesting.

Communications from Michigan Association of Counties, regarding loss in State Revenue Sharing, were read and placed on file.

A communication from AMCAB to the Planning Commission stating that the AMCAB Skandia Advisory Board, have concerns that low income residents and senior citizens have inadequate transportation services in the Skandia area, was read and placed on file.

A communication from Bart Bourque of Marquette objecting to the County Prosecutor being on the County Labor Negotiating team and suggesting that it is a conflict of interest, was read. A communication from Michigan AFSCME Council 25 advises the county board that they have no objection to the Prosecutor being on the County's negotiating team, was read. After discussion it was moved by Comm. Judici, supported by Comm. Carlson and carried that both communications be placed on file.

A communication from the Marquette County Drain Commissioner announcing a public hearing to be held Nov. 5, 1981 in the Courthouse Annex regarding the Lake Independence Dam special assessment district, was read and placed on file.

A communication from Senators Levin and Reigle regarding their meeting with the Air Force Officials at K.I. Sawyer AFB, concerning the updating of the air base wastewater treatment plant, was read and placed on file.

A report of the Intergovernmental Relations Committee meeting of October 22, 1981, was accepted and filed.

A recommendation from the Environment Lands and Buildings Committee regarding a design study for a facility for the county emergency rescue vehicle, was read. It was moved by Comm. LaMere, supported by Comm. Steele and carried that the county board concur with the recommendation and direct Michael Zorza and the Planning Commission to meet for the purpose of determining an appropriate site for the emergency rescue vehicle facility, and to report to the Environment, Lands and Buildings Committee on the subject at the Committee's Nov. 30, 1981 meeting.

A recommendation from the Environment, Lands and Buildings Committee regarding the payment of $345.00 for engineering services for inspection of various cracks in the jail walls and floors, was read. It was moved by Comm. LaMere, supported by Comm. Leone and unanimously carried on a roll call vote that the county board concur with the recommendation and appropriate $345.00 from the miscellaneous unclassified account to pay these engineering services.

A recommendation from the Environment, Lands and Buildings Committee regarding a proposed architectural agreement between the County of Marquette and Lincoln Foley, Jr. - A.I.A. for Courthouse renovation project at a cost of $42,600.00, was read. It was moved by Comm. Lowe, supported by Comm. Judici and carried unanimously on a roll call vote that they concur with the recommendation and accept the agreement and authorize the board's Chairperson to sign it. The $42,600.00 will come out of capital improvements funds.
A recommendation from the Environment, Lands and Buildings Committee regarding a space utilization study of the Marquette County Service Center, was read. It was moved by Comm. Racine, supported by Comm. LaMere and unanimously carried on a roll call vote that the county board concur with the recommendation and enter into a contract with Lincoln Foley, Jr. for a design study of the Service Center in the amount of $1,300.00 plus reimbursable expenses.

The report of the Committee of the Whole meeting held on Oct. 28, 1981, was read and placed on file.

The quarterly report of the Marquette County Airport Commission, was accepted and placed on file.

Chairperson Farrell advised the county board of the Operation Action UP meeting to be held at the Ramada Inn on November 5 and 6, 1981. Comm. Lowe and Steele will attend.

Chief Civil Counsel Patricia L. Micklow gave a short report on legal action pending against the county and how it was resolved.

It was moved by Comm. LaPin, supported by Comm. Leone and carried that the board Chairperson write a letter supporting the keeping of the unemployment office, in Ishpeming, Michigan with copies to go to the State office and our representatives.

Duane Beard Controller advised the county board that in his opinion Federal Revenue Sharing for 1982, could be reduced by 12%.

There being no further business to come before the board, it was moved by Comm. LaMere, supported by Comm. LaPin and carried that the meeting be adjourned.

Respectfully submitted,

Henry A. Skewis
County Clerk
MARQUETTE COUNTY BOARD OF COMMISSIONERS
Wednesday, November 4, 1981, 7:00 p.m.
Commissioners Room, Courthouse Annex
Marquette, Michigan

1. CALLING OF ROLL BY THE COUNTY CLERK.
2. SALUTE TO THE FLAG AND PLEDGE OF ALLEGIANCE.
3. READING OF THE MINUTES OF THE OCTOBER 13 AND OCTOBER 21 MEETINGS.
4. PUBLIC COMMENT (time limit of 20 minutes total).
5. APPROVAL OF THE AGENDA.
6. PUBLIC HEARINGS:
   a. Public hearing on Peninsula Beverage Company EDC project plan.
   b. 
7. PRESENTATION OF CLAIMS, PETITIONS AND COMMUNICATIONS:
   a. Petition from Ewing Township residents on county roads.
   b. Frank Nelson, Marquette, will be present regarding cable T.V. service in the Marquette area.
   c. Communication from Representative Dominic Jacobetti in response to the Board’s letter on makeup of the Public Service Commission.
   d. Copy of a letter from Robert Niemi, Marquette Transit Authority, to Duane Beard, Controller, on the County Incentive System.
   e. Communication from the Marquette County Townships Association on solid waste disposal in Marquette County.
   f. Communications from the Michigan Association of Counties on reductions to state revenue sharing.
   g. Copy of a communication from Ann Wamser-Smith, AMCAB, to Ron Koshorek, Planning Commission Staff, on transportation services in the Skandia area.
   h. Letter from Bart Bourque on Prosecutor's role in bargaining agreement negotiations. Letter from Edward Faccio, AFSCME, on management of negotiating team.
   i. Notice of public meeting on November 5, 1981 regarding special assessment district for Lake Independence property owners.
   j. Letter received from Carl Levin on Sewage Disposal at K.I.Sawyer.
   k.
   m.
8. REPORTS OF STANDING COMMITTEES:
   a. Report from the Intergovernmental Relations Committee on a meeting held October 22, 1981.
   b. Environment, Lands and Buildings Committee recommendation that Michael Zorza, Emergency Services Coordinator, and the Planning Commission Staff prepare a site plan for an emergency vehicle facility.
   c. Recommendation from the Environment, Lands and Buildings Committee on payment of structural engineer for inspection of County Jail structure.
   d. Recommendation from the Environment, Lands and Buildings Committee on approval of an agreement with Lincoln Poley, Architect, for services connected to Courthouse renovation.
   e. Environment, Lands and Buildings Committee recommendation to enter into an agreement with Lincoln Poley, Architect, to conduct design study of Service Center building.
   f.
   g.
9. REPORTS OF SPECIAL COMMITTEES:
      approval of the minutes.
   b. 
10. REPORTS OF COUNTY OFFICERS:
    b. 
11. LATE ADDITIONS:
    a. 
    b. 
12. UNFINISHED BUSINESS:
    a. 
    b. 
13. NEW BUSINESS:
    a. 
    b. 
14. PUBLIC COMMENT.
15. ANNOUNCEMENTS.
16. ADJOURNMENT.
October 22, 1981

Honorable Chairperson and Members of the
Marquette County Board of Commissioners
Marquette, Michigan

Ladies and Gentlemen:

A meeting of your Intergovernmental Relations Committee was duly called
and held on October 22, 1981 and copies of the minutes of that meeting
have been furnished to all members of the Board of Commissioners and a
copy of the minutes is attached hereto and made a part of this report.

Respectfully submitted,

INTERGOVERNMENTAL RELATIONS COMMITTEE

[Signatures]

Ms. [Signature]
Chairperson

[Signatures]

Mr. [Signature]

[Signatures]

[Signatures]
October 22, 1981

The Intergovernmental Relations Committee meeting was duly called and held on October 22, 1981 at 7:00 p.m. in the Courthouse Annex.

Present: Commissioners Carlson, Farrell, LaPin, Leone, Lowe and May.

Absent: None.

In Attendance: Frank Garcynski, EDC #2; Tom McNabb, Manager, City of Negaunee; Dave Svanda, Manager, City of Marquette; Robert Ling, Mayor, City of Marquette; Carol Hoffman, Department of Commerce; Robert Stommel, Marquette Area Chamber of Commerce, Jack Arnold, Manager, City of Ishpeming; Ernie Neuman, President, EDC #1; Pat Cambiere, CUPPAD; Gretchen Waters, Commission Assistant, City of Marquette.

The meeting was called to order by Chairperson May. The first item of business was approval of the minutes of the August 27, 1981 and September 27, 1981 meetings.

August 27, Page 4, Paragraph 3, Second Sentence should be corrected by changing "She said..." to "Commissioner Carlson said..." It was moved by Commissioner Leone, supported by Commissioner LaPin and carried unanimously to approve the minutes as corrected.

September 27, Page 1, last paragraph, first sentence should be corrected by changing the word "Committee" to "Board". It was moved by Commissioner LaPin, supported by Commissioner Lowe and carried unanimously to approve the minutes as corrected.

The public comment section was opened. No one present wished to speak under the section and it was closed.

Approval of the agenda was the next item of business. The agenda was approved as presented.

A communication from S.O.S. (Save Our State), Berrien County, on reduction of welfare payments in Michigan was read. Commissioner Farrell said Berrien County and other Michigan counties near the border of Ohio and Indiana have a problem with people moving from the border states to their counties to receive higher welfare benefits. A resolution accompanied the communication indicating Berrien County's support of Senate Bill 228, reducing maximum welfare payments in Michigan to average that which is paid by surrounding states. By general consensus of the committee members, the materials were referred to the Executive Committee for consideration.

A copy of a communication from Duane Beard to Frank Donckers, Chair, Harbor Commission, informing him that the County is looking into operating the Harbor of Refuge on a concession basis was read. In the letter, Mr. Beard informed Mr. Donckers that a report is being prepared by Chief Civil Counsel and himself for presentation to the Committee on the subject. Commissioner LaPin suggested that the Harbor Commission be invited to attend the Committee's meeting when the report from the Controller and Chief Civil Counsel is considered.
Carol Hoffman, Department of Commerce, entered the meeting. Ms. Hoffman was present for the Committee's discussion of the MEDIC Program (Michigan Economic Development Incentive Concept) and merger of EDC #1 and EDC #2. Commissioner May noted EDC #1 was established several years ago by the City of Marquette. She said shortly after EDC #2 was established by the County the MEDIC program was established and it was proposed to the County that EDC #1 be the organization designated to handle the MEDIC program. All units were asked to support this. The Committee met with Alan Raymond, President of the Chamber of Commerce of Marquette, and Tom McNabb, Marquette City Manager, regarding the proposal. Commissioner May said the County Board felt it would be a good idea to have a representative from each EDC in the county on EDC #1 and their approval of EDC #1 as the umbrella organization was contingent on that fact. The Committee later found out that this had not been done. The Committee asked Tom McNabb, no longer City Manager but the Director of the MEDIC Program, and Al Raymond, no longer associated with the Chamber of Commerce, to talk about this and the Committee expressed concern that the representation of each EDC on the EDC #1 was never accomplished. The Committee was told at that time that this was in the process and that a merger of EDC #1 and EDC #2 was being considered. Commissioner May expressed the belief that the merger would be a good idea. She noted To McNabb has resigned as Director of the MEDIC Program and currently there is no one filling that position.

Carol Hoffman said EDC #1's contract with the State for the MEDIC Program is up as of October 31. She said it is time to reassess the program. She said the group designated as the MEDIC organization must have the support of local units. She said she would like to see the two EDCs merged and a new Board constituted. Public officials must be represented on the EDC.

Commissioner Farrell questioned what the two EDCs have discussed in terms of the merger. Tom McNabb said both Boards have agreed in principle of the merger. He said he has been attending both of the EDCs' meetings. Both groups have reviewed draft bylaws and Articles of Incorporation for a merged Board which were designed after those of EDC #2 because EDC #2 has the ability to issue tax exempt financing. He said Carol Hoffman has also been provided a copy of the draft bylaws and Articles of Incorporation. Timing for the merger has been geared for the first of the year. Carol Hoffman indicated that this should be speeded up to October 31, 1981. McNabb said that may be difficult to do right now.

Ernie Neuman, President, EDC #1, said when Tom McNabb resigned as MEDIC Director they advertised locally for applicants for the position. When Carol Hoffman became involved she asked that advertising take place state-wide. He said this has been done and about 40 applications have been received.

Commissioner Farrell asked if the County Board accepts the idea of merging the EDCs could all the present directors be retained, and would it be possible to place one member from each EDC operating in the County, and possibly someone from OEDP, on the new EDC. Tom McNabb said the County's Chief Civil Counsel determined that under the Articles of Incorporation presently in existence the EDC must have exactly nine members. The enabling legislation states there must be at least nine. It may be possible to change the Articles of Incorporation to allow more
Intergovernmental Relations Committee
October 22, 1981
Page 3

members. At the present time there is one vacancy on both EDC #1 and EDC #2.

Gretchen Waters, Commission Assistant, City of Marquette, questioned whether the present membership of both EDCs combined would provide adequate representation per MEDIC regulations. In response to a question by Commissioner May, Carol Hoffman said regulations do not require a certain percentage of public officials on the board, only that they be represented. It was noted EDC #1's bylaws requires that 30% of the membership be public officials. Mayor Ling suggested that a new nine member EDC be set up and the others be dissolved.

A local match for MEDIC funds is required. Carol Hoffman said subscriptions should come from the private sector because state funds terminate after the third year of the program. Ernie Neumann said EDC #1 has assets of about $65,000, including mortgages, etc.

Commissioner May said she believes three things must be dealt with: 1) Legality of the proposal; 2) financial aspects; 3) organizational aspects.

Carol Hoffman said she would like to see a functional merger occur. She believes time is of the essence.

Jack Arnold believes the merger should be settled by the first of the year.

Commissioner May suggested that the composition of the new EDC include representatives from each current EDC in the county (EDC #1, EDC #2, Ishpeming EDC, Ishpeming Downtown Development Authority, Hematite EDC, Marquette Downtown Development Authority), Marquette and Ishpeming Chambers of Commerce, Negaunee Civic Center, OEDP, and CUFFPAD. Carol Hoffman recommended that the private sector be represented also.

Jack Arnold questioned the support of the County Board in this regard. Commissioner Farrell said the problem that may be encountered is the county's stand not to implement new programs that cost money. Tom McNabb said that the match for MEDIC Funds will require a $25,000 local contribution. There is some money remaining from EDC #1's first year match. There is also some money received by EDC #2 in the form of fees. He suggested funding the second year program with a fund drive plus existing money from the EDCs. He said if there is a big fall off of subscribers there will be a problem obtaining the match. David Svanda suggested requiring subscriptions fees for each EDC representative on the new EDC. It was the general consensus of those present that the County Board should pursue the concept.

Carol Hoffman said there is pressure for the MEDIC funds and she cannot make any promises of the availability of funding after October 31.
Commissioner Farrell said it is not the county's intent to have other EDCs cease to exist, but to have representation from all of them on the umbrella organization. The County would have to determine the financial aspects before any action is taken by the Committee or Board. He said county staff could be asked to do a legal feasibility analysis and financial and organizational analysis and get it back to the Committee as soon as possible for review.

Carol Hoffman said there has been adequate indication from the discussion of the desire to have representation from all EDCs on the new one to satisfy her. Tom McNabb suggested using the present Articles of Incorporation of EDC #2 for now, and make necessary changes to them later if needed. He also suggested asking those on EDC #2 that do not wish to serve on the new EDC to resign, and have the Board Chair appoint representatives to the new one from other EDCs.

In regard to a return on the county's investment, should county financial support be required, McNabb noted new buildings and businesses would result in new tax revenues. Jack Arnold said new jobs in the county would also be created.

Tom McNabb believes the private sector should come up with the bulk of the required match. Commissioner Carlson felt if it is determined that the program is a beneficial one, it would be an excellent investment for the county. He said the county could be the initial guarantor.

Tom McNabb believes that the county would not have to match more than $10,000. Tom said he is willing to meet with Duane Beard to prepare a financial analysis. Materials could be prepared for consideration by the Board on November 18. A joint meeting of the Intergovernmental Relations Committe and Finance Committee could be held prior to that meeting to review the data.

It was moved by Commissioner Carlson, supported by Commissioner Lowe and carried unanimously to ask the Controller to prepare a financial and organizational analysis of the merger, and MEDIC program designation; and ask Chief Civil Counsel to prepare a legal analysis.

Commissioner May suggested that anyone having recommendations for individuals to serve on the new EDC should contact the Board Chair, giving reasons why they believe the person would be a good appointment. Tom McNabb said members of EDC #2 would have to be contacted about resigning to enable sufficient representation from other EDCs. Frank Garcynski said he will do this. Carol Hoffman said she would like the EDC membership to be made up of specific categories.

Those present for the EDC merger/MEDIC Program discussion then left the meeting.

A memo was received from the Central Dispatch Policy Board on Marquette General Hospital's Emergency Medical Services' request to join the
Central Dispatch System. The Policy Board took official action to recommend that they be included, providing the Hospital will pay the salary and fringe benefits for one operator required to handle the extra load. Commissioner Lowe said they have not discussed this with the Hospital. It was noted Jim Richards, Marquette General, indicated at a Board meeting that they would be interested in funding this position. It was moved by Commissioner Carlson, supported by Commissioner Leone and carried unanimously to recommend to the Personnel Committee that they consider the possibility of adding another position to the Central Dispatch System's staff.

The Committee discussed its law enforcement objective, which reads, "Work with other units of government in the County to analyze the total cost and effectiveness of the law enforcement programs supported by county government and local government in the county". Commissioner LaPin said there are going to be financial problems experienced by police departments in the county. He said it is not unrealistic to have a county-wide law enforcement agency and the county should be prepared for this possibility.

Commissioner Carlson felt a county-wide agency would not have to be under the Sheriff's authority. He suggested conducting a conference to discuss this proposal with local units.

Commissioner May said when the committee discussed the objective on April 23 the Controller suggested that the Planning Commission be asked to obtain information on law enforcement in the county, such as:

1. Total expenditures from all sources;
2. Total revenues applied to law enforcement (local money, grant funds);
3. Breakdown of expenditures by jurisdictions;
4. Staffing levels;
5. Equipment and facilities in the county.

It was moved by Commissioner LaPin, supported by Commissioner Leone and carried unanimously to request the Planning Commission to provide the above information.

Commissioner Carlson said he attended the last Social Services Board meeting on behalf of the committee. A lot of time was spent talking about Job Clubs. There is $200,000 available state-wide for Job Clubs and Dave Berns believes Marquette County will have a good chance to get $59,000 of it. The Social Services Board asked him to inform the Committee of their concerns with the two term limitation of members to appointed boards and commissions. They feel this hurts their chances to have one of the members appointed to the State Board. It was noted one of the Social Services Board appointments is made by the Governor who can appoint the same person to as many terms as he wishes. Commissioner May noted James Dompierrre called her about this and she expressed the view that the current system is working well.
Commissioner Carlson said Dave Berns brought up the fact that the lease with the county is up. He noted the Board discussed negotiating a new lease at their October 21 meeting.

The October Personnel Policy Makers Workshop was discussed. Commissioner May said the resource people were excellent and the Workshop went well. A letter will be sent to Elaine Juidici and Randy Girard thanking them for setting up the conference.

There was no public comment.

The meeting adjourned at 9:30 p.m.

Respectfully submitted,

Karen Chubb, Secretary